Senate File 611 - Introduced

SENATE FILE 611
BY COMMITTEE ON APPROPRIATIONS

(SUCCESSOR TO SSB 1272)

A BILL FOR

- 1 An Act creating the disaster recovery housing assistance
- 2 program and fund, and including effective date provisions.
- 3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

- 1 Section 1. <u>NEW SECTION</u>. 16.57A Transfer of unobligated or 2 unencumbered funds report.
- 3 1. Notwithstanding any other provision of law to the
- 4 contrary, the authority may transfer any unobligated and
- 5 unencumbered moneys in any revolving loan program fund created
- 6 pursuant to section 16.46, 16.47, 16.48, or 16.49, for deposit
- 7 in the disaster recovery housing assistance fund created in
- 8 section 16.57B.
- 9 2. Notwithstanding section 8.39, and any other law to
- 10 the contrary, with the prior written consent and approval of
- 11 the governor, the executive director of the authority may
- 12 transfer any unobligated and unencumbered moneys in any fund
- 13 created pursuant to section 16.5, subsection 1, paragraph
- 14 "s", for deposit in the disaster recovery housing assistance
- 15 fund created in section 16.57B. The prior written consent and
- 16 approval of the director of the department of management shall
- 17 not be required to transfer the unobligated and unencumbered
- 18 moneys.
- 19 3. Notwithstanding section 8.39, and any other law to the
- 20 contrary, with the prior written approval of the governor, the
- 21 director of the economic development authority may transfer
- 22 any unobligated and unencumbered moneys in any fund created
- 23 pursuant to section 15.106A, subsection 1, paragraph "o",
- 24 for deposit in the disaster recovery housing assistance fund
- 25 created in section 16.57B.
- 26 4. Any transfer made under this section shall be reported in
- 27 the same manner as provided in section 8.39, subsection 5.
- 28 Sec. 2. NEW SECTION. 16.57B Disaster recovery housing
- 29 assistance program fund.
- 30 l. Definitions. As used in this section, unless the context
- 31 otherwise requires:
- 32 a. "Disaster-affected home" means any of the following:
- 33 (1) A primary residence that is destroyed or damaged due
- 34 to a natural disaster that occurs on or after the effective
- 35 date of this Act, and the primary residence is located in a

- 1 county that is the subject of a state of disaster emergency
- 2 proclamation by the governor that authorizes disaster recovery
- 3 housing assistance.
- 4 (2) A primary residence that is destroyed or damaged due to
- 5 a natural disaster that occurred on or after March 12, 2019,
- 6 but before the effective date of this Act, and is located in a
- 7 county that has been declared a major disaster by the president
- 8 of the United States on or after March 12, 2019, but before the
- 9 effective date of this Act, and is located in a county where
- 10 individuals are eligible for federal individual assistance.
- 11 b. "Fund" means the disaster recovery housing assistance
- 12 fund.
- 13 c. "Local program administrator" means any of the following:
- 14 (1) The cities of Ames, Cedar Falls, Cedar Rapids, Council
- 15 Bluffs, Davenport, Des Moines, Dubuque, Iowa City, Waterloo,
- 16 and West Des Moines.
- 17 (2) A council of governments whose territory includes at
- 18 least one county that is the subject of a state of disaster
- 19 emergency proclamation by the governor that authorizes disaster
- 20 recovery housing assistance or the eviction prevention program
- 21 under section 16.57C on or after the effective date of this
- 22 Act.
- 23 (3) A community action agency as defined in section 216A.91
- 24 and whose territory includes at least one county that is the
- 25 subject of a state of disaster emergency proclamation by the
- 26 governor that authorizes disaster recovery housing assistance
- 27 or the eviction prevention program under section 16.57C on or
- 28 after the effective date of this Act.
- 29 (4) A qualified local organization or governmental entity
- 30 as determined by rules adopted by the authority.
- 31 d. "Program" means the disaster recovery housing assistance
- 32 program.
- 33 e. "Replacement housing" means housing purchased
- 34 by a homeowner or leased by a renter needed to replace
- 35 a disaster-affected home that is destroyed or damaged

- 1 beyond reasonable repair as determined by a local program
- 2 administrator.
- 3 f. "State of disaster emergency" means the same as described
- 4 in section 29C.6, subsection 1.
- 5 2. Fund.
- 6 a. (1) A disaster recovery housing assistance fund is
- 7 created within the authority. The moneys in the fund shall be
- 8 used by the authority for the development and operation of a
- 9 forgivable loan and grant program for homeowners and renters
- 10 with disaster-affected homes, and for the eviction prevention
- 11 program pursuant to section 16.57C.
- 12 (2) Notwithstanding section 12C.7, subsection 2, interest
- 13 or earnings on moneys deposited in the fund shall be credited
- 14 to the fund. Notwithstanding section 8.33, moneys credited to
- 15 the fund shall not revert at the close of a fiscal year.
- 16 b. Moneys transferred by the authority for deposit in the
- 17 fund, moneys appropriated to the fund, and any other moneys
- 18 available to and obtained or accepted by the authority for
- 19 placement in the fund shall be deposited in the fund.
- c. The authority shall not use more than five percent of
- 21 the moneys in the fund on July 1 of a fiscal year for purposes
- 22 of administrative costs and other program support during the
- 23 fiscal year.
- 3. Program.
- 25 a. The authority shall establish and administer a disaster
- 26 recovery housing assistance program and shall use moneys in
- 27 the fund to award forgivable loans to eligible homeowners and
- 28 grants to eligible renters of disaster-affected homes. Moneys
- 29 in the fund may be expended following a state of disaster
- 30 emergency proclamation by the governor pursuant to section
- 31 29C.6 that authorizes disaster recovery housing assistance.
- 32 b. The authority may enter into an agreement with one or
- 33 more local program administrators to administer the program.
- 34 4. Registration required. To be considered for a forgivable
- 35 loan or grant under the program, a homeowner or renter must

- 1 register for the disaster case management program established
- 2 pursuant to section 29C.20B. The disaster case manager may
- 3 refer the homeowner or renter to the appropriate local program
- 4 administrator.
- 5 5. Homeowners.
- 6 a. To be eligible for a forgivable loan under the program,
- 7 all of the following requirements shall apply:
- 8 (1) The homeowner's disaster-affected home must have
- 9 sustained damage greater than the damage that is covered by the
- 10 homeowner's property and casualty insurance policy insuring the
- 11 home plus any other state or federal disaster-related financial
- 12 assistance that the homeowner is eligible to receive.
- 13 (2) A local program administrator must either deem the
- 14 disaster-affected home suitable for rehabilitation or damaged
- 15 beyond reasonable repair.
- 16 (3) The disaster-affected home is not eligible for buyout by
- 17 the county or city where the disaster-affected home is located,
- 18 or the disaster-affected home is eligible for a buyout by the
- 19 county or city where the disaster-affected home is located, but
- 20 the homeowner is requesting a forgivable loan for the repair
- 21 or rehabilitation of the homeowner's disaster-affected home in
- 22 lieu of a buyout.
- 23 (4) Assistance under the program must not duplicate
- 24 benefits provided by any local, state, or federal disaster
- 25 recovery assistance program.
- 26 b. If a homeowner is referred to the authority or to a
- 27 local program administrator by the disaster case manager of the
- 28 homeowner, the authority may award a forgivable loan to the
- 29 eligible homeowner for any of the following purposes:
- 30 (1) Repair or rehabilitation of the disaster-affected home.
- 31 (2) (a) Down payment assistance on the purchase of
- 32 replacement housing, and the cost of reasonable repairs to be
- 33 performed on the replacement housing to render the replacement
- 34 housing decent, safe, sanitary, and in good repair.
- 35 (b) Replacement housing shall not be located in a

- 1 one-hundred-year floodplain.
- 2 (c) For purposes of this subparagraph, "decent, safe,
- 3 sanitary, and in good repair" means the same as described in 24
- 4 C.F.R. §5.703.
- 5 c. The authority shall determine the interest rate for the
- 6 forgivable loan.
- 7 d. If a homeowner who has been awarded a forgivable loan
- 8 sells a disaster-affected home or replacement housing for which
- 9 the homeowner received the forgivable loan prior to the end
- 10 of the loan term, the remaining principal on the forgivable
- 11 loan shall be due and payable pursuant to rules adopted by the
- 12 authority.
- 13 6. Renters.
- 14 a. To be eligible for a grant under the program, all of the
- 15 following requirements shall apply:
- 16 (1) A local program administrator either deems
- 17 the disaster-affected home of the renter suitable for
- 18 rehabilitation but unsuitable for current short-term
- 19 habitation, or the disaster-affected home is damaged beyond
- 20 reasonable repair.
- 21 (2) Assistance under the program must not duplicate
- 22 benefits provided by any local, state, or federal disaster
- 23 recovery assistance program.
- 24 b. If a renter is referred to the authority or to a local
- 25 program administrator by the disaster case manager of the
- 26 renter, the authority may award a grant to the eligible renter
- 27 to provide short-term financial assistance for the payment of
- 28 rent for replacement housing.
- 29 7. Report. On or before January 31 of each year, the
- 30 authority shall submit a report to the general assembly
- 31 that identifies all of the following for the calendar year
- 32 immediately preceding the year of the report:
- 33 a. The date of each state of disaster emergency proclamation
- 34 by the governor that authorized disaster recovery housing
- 35 assistance under this section.

- 1 b. The total number of forgivable loans and grants awarded.
- c. The total number of forgivable loans, and the amount of
- 3 each loan awarded for repair or rehabilitation.
- 4 d. The total number of forgivable loans, and the amount of
- 5 each loan, awarded for down payment assistance on the purchase
- 6 of replacement housing and the cost of reasonable repairs to be
- 7 performed on the replacement housing to render the replacement
- 8 housing decent, safe, sanitary, and in good repair.
- 9 e. The total number of grants, and the amount of each grant,
- 10 awarded for rental assistance.
- 11 f. The total number of forgivable loans and grants awarded
- 12 in each county in which at least one homeowner or renter has
- 13 been awarded a forgivable loan or grant.
- 14 g. Each local program administrator involved in the
- 15 administration of the program.
- 16 h. The total amount of forgivable loan principal repaid.
- 17 Sec. 3. NEW SECTION. 16.57C Eviction prevention program.
- 18 1. a. "Eligible renter" means a renter whose income meets
- 19 the qualifications of the program, who is at risk of eviction,
- 20 and who resides in a county that is the subject of a state of
- 21 disaster emergency proclamation by the governor that authorizes
- 22 the eviction prevention program.
- 23 b. "Eviction prevention partner" means a qualified local
- 24 organization or governmental entity as determined by rule by
- 25 the authority.
- 26 2. The authority shall establish and administer an eviction
- 27 prevention program. Under the eviction prevention program,
- 28 the authority shall award grants to eligible renters and to
- 29 eviction prevention partners for purposes of this section.
- 30 Grants may be awarded upon a state of disaster emergency
- 31 proclamation by the governor that authorizes the eviction
- 32 prevention program. Eviction prevention assistance shall be
- 33 paid out of the fund established in section 16.57B.
- 34 3. a. Grants awarded to eligible renters pursuant to this
- 35 section shall be used for short-term financial rent assistance

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- 1 to keep eligible renters in the current residences of such
 2 renters.
- 3 b. Grants awarded to eviction prevention partners pursuant
- 4 to this section shall be used to pay for rent or services
- 5 provided to eligible renters for the purpose of preventing the
- 6 eviction of eligible renters.
- 7 4. The authority may enter into an agreement with one or
- 8 more local program administrators to administer the program.
- 9 Sec. 4. NEW SECTION. 16.57D Rules.
- 10 The authority shall adopt rules pursuant to chapter 17A to
- 11 implement and administer this part, including rules to do all
- 12 of the following:
- 13 l. Establish the maximum forgivable loan and grant amounts
- 14 awarded under the program.
- 2. Establish the terms of any forgivable loan provided under
- 16 the program.
- 17 3. Income qualifications of eligible renters in the
- 18 eviction prevention program.
- 19 Sec. 5. CODE EDITOR DIRECTIVE. The Code editor shall
- 20 designate sections 16.57A through 16.57D, as enacted by this
- 21 Act, as a new part within chapter 16, subchapter VIII, and may
- 22 redesignate the new and preexisting parts, replace references
- 23 to sections 16.57A through 16.57D with references to the new
- 24 part, and correct internal references as necessary, including
- 25 references in subchapter or part headnotes.
- 26 Sec. 6. EFFECTIVE DATE. This Act, being deemed of immediate
- 27 importance, takes effect upon enactment.
- 28 EXPLANATION
- 29 The inclusion of this explanation does not constitute agreement with
- 30 the explanation's substance by the members of the general assembly.
- 31 This bill creates a disaster recovery housing assistance
- 32 program and fund.
- 33 DISASTER RECOVERY HOUSING ASSISTANCE PROGRAM TRANSFERS.
- 34 The bill permits the authority to transfer unobligated moneys
- 35 in Code section 16.46 (senior living revolving loan program

- 1 fund), 16.47 (home and community-based services revolving loan
- 2 program fund), 16.48 (transitional housing revolving loan
- 3 program fund), or 16.49 (community housing and services for
- 4 persons with disabilities revolving loan program fund) to the
- 5 disaster recovery housing assistance fund created in the bill.
- 6 After the prior written consent and approval of the
- 7 governor, the bill permits the executive director of the Iowa
- 8 finance authority to transfer any unobligated moneys in any
- 9 fund created pursuant to Code section 16.5(1)(s), for deposit
- 10 in the fund. The bill waives the prior written consent and
- 11 approval of the director of the department of management to
- 12 transfer the unobligated moneys.
- 13 After prior written approval of the governor, the bill
- 14 permits the director of the Iowa economic development authority
- 15 to transfer any unobligated and unencumbered moneys in any fund
- 16 created pursuant to Code section 15.106A(1)(o), for deposit in
- 17 the fund.
- 18 The bill requires any transfer to be reported to the
- 19 legislative fiscal committee of the legislative council on a
- 20 monthly basis.
- 21 DISASTER RECOVERY HOUSING ASSISTANCE PROGRAM FUND. The
- 22 bill creates a disaster recovery housing assistance fund
- 23 (fund) within the authority. The purpose of the fund is for
- 24 the development and operation of a forgivable loan and grant
- 25 program for homeowners and renters with disaster-affected
- 26 homes, and for an eviction prevention program created in the
- 27 bill. The bill prohibits the authority from using more than
- 28 5 percent of the moneys in the fund on July 1 of a fiscal year
- 29 for purposes of administrative costs and other program support
- 30 during the fiscal year.
- 31 The bill directs the authority to establish and administer
- 32 a disaster recovery assistance program (program) and to
- 33 use the moneys in the fund to provide forgivable loans to
- 34 eligible homeowners and grants to eligible renters with
- 35 disaster-affected homes. "Disaster-affected home" is defined

1 in the bill as a primary residence that is destroyed or damaged 2 due to a natural disaster that occurs on or after the effective 3 date of the bill, and that is located in a county that due to 4 the natural disaster is the subject of a state of disaster 5 emergency proclamation by the governor that authorizes disaster 6 recovery housing assistance; or a primary residence that is 7 destroyed or damaged due to a natural disaster that occurred on 8 or after March 12, 2019, but before the effective date of the 9 bill, and is located in a county that has been declared a major 10 disaster by the president of the United States on or after 11 March 12, 2019, but before the effective date of the bill, 12 and is located in a county where individuals are eligible for 13 federal individual assistance. The authority may enter into an agreement with one or 14 15 more local program administrators to administer the program 16 and moneys in the fund may be expended following a state of 17 disaster emergency proclamation by the governor that authorizes 18 disaster recovery housing assistance or the eviction prevention 19 program. "Local program administrator" is defined in the bill 20 as cities of Ames, Cedar Falls, Cedar Rapids, Council Bluffs, 21 Davenport, Des Moines, Dubuque, Iowa City, Waterloo, and West 22 Des Moines; a council of governments whose territory includes 23 at least one county that is the subject of the state of 24 disaster emergency proclamation by the governor that authorizes 25 disaster recovery housing assistance or the eviction prevention 26 program; a community action agency as defined in Code section 27 216A.91 and whose territory includes at least one county that 28 is the subject of the state of disaster emergency proclamation 29 by the governor that authorizes disaster recovery housing 30 assistance or the eviction prevention program; or a qualified 31 local organization or governmental entity as determined by rule 32 by the authority. 33 To be considered for a forgivable loan or grant under the 34 program, the homeowner or renter must register for the disaster

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35 case management program established pursuant to Code section

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1 29C.20B. The disaster case manager may refer the homeowner or
 2 renter to the appropriate local program administrator.
      DISASTER RECOVERY HOUSING ASSISTANCE PROGRAM - HOMEOWNERS.
 4 To be eligible for a forgivable loan under the program,
 5 the bill requires a homeowner to own a disaster-affected
 6 home located in a county that has been proclaimed a state
 7 of disaster emergency by the governor; the home must have
 8 sustained damage greater than the damage that is covered by the
 9 homeowner's property and casualty insurance policy insuring the
10 home plus any other state or federal disaster-related financial
ll assistance that the homeowner is eligible to receive; an
12 administrator must deem the home suitable for rehabilitation or
13 damaged beyond reasonable repair; if the homeowner is seeking
14 a forgivable loan for the repair or rehabilitation of the
15 homeowner's disaster-affected home, the home cannot be proposed
16 for buyout by the county or city in which the home is located,
17 or the disaster-affected home is eligible for a buyout, but
18 the homeowner is requesting a forgivable loan for the repair
19 or rehabilitation of the homeowner's disaster-affected home
20 in lieu of a buyout; and the assistance does not duplicate
21 benefits provided by other disaster assistance programs.
      If a homeowner is referred to an administrator by the
22
23 homeowner's case manager, the bill allows the authority to
24 award a forgivable loan to the eligible homeowner for repair
25 or rehabilitation of the disaster-affected home, or for down
26 payment assistance on the purchase of replacement housing,
27 and the cost of reasonable repairs to be performed on the
28 replacement housing to render it decent, safe, sanitary, and
29 in good repair. Replacement housing purchased by a homeowner
30 cannot be located in a 100-year floodplain. "Decent, safe,
31 sanitary, and in good repair" is defined in the bill to mean
32 the same as described in 24 C.F.R. §5.703. "Replacement
33 housing" is defined in the bill as housing purchased by a
34 homeowner to replace a disaster-affected home that is destroyed
35 or damaged beyond reasonable repair as determined by a local
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- 1 program administrator.
- 2 The authority shall determine the interest rate for the
- 3 forgivable loan.
- 4 If a homeowner who has been awarded a forgivable loan sells
- 5 a disaster-affected home or replacement housing for which the
- 6 homeowner received the forgivable loan prior to the end of the
- 7 loan term, the remaining principal on the forgivable loan shall
- 8 be due and payable.
- 9 DISASTER RECOVERY HOUSING ASSISTANCE PROGRAM RENTERS.
- 10 To be eligible for a grant under the program, the bill
- 11 requires the local program administrator to either deem
- 12 the disaster-affected home of the renter suitable for
- 13 rehabilitation but unsuitable for current short-term
- 14 habitation, or damaged beyond reasonable repair; and the
- 15 assistance does not duplicate benefits provided by any other
- 16 disaster assistance program.
- 17 DISASTER RECOVERY HOUSING ASSISTANCE PROGRAM REPORT. The
- 18 bill requires the authority to annually submit a report to
- 19 the general assembly detailing the disaster recovery housing
- 20 assistance program.
- 21 EVICTION PREVENTION PROGRAM. The bill requires the
- 22 authority to establish and administer an eviction prevention
- 23 program. Under the eviction prevention program, the authority
- 24 awards grants from the disaster recovery housing assistance
- 25 fund to eligible renters and eviction prevention partners.
- 26 Grants may be awarded upon a state of disaster emergency
- 27 proclamation by the governor that authorizes the eviction
- 28 prevention program. The bill defines "eligible renter" to mean
- 29 a renter whose income meets the qualifications of the program,
- 30 who is at risk of eviction, and who resides in a county that
- 31 is the subject of a state of disaster emergency proclamation
- 32 by the governor that also authorizes the eviction prevention
- 33 program. The bill defines "eviction prevention partner" to
- 34 mean a qualified local organization or governmental entity as
- 35 determined by rule by the authority.

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- 1 The bill requires grants awarded to eligible renters to be
- 2 used for short-term financial rent assistance to keep eligible
- 3 renters in the current residence of the renter. Grants awarded
- 4 to eviction prevention partners are to be used to pay for rent
- 5 or services provided to eligible renters for the purpose of
- 6 preventing the eviction of eligible renters.
- 7 DISASTER RECOVERY HOUSING ASSISTANCE PROGRAM RULES. The
- 8 authority shall adopt rules pursuant to Code chapter 17A to
- 9 implement and administer the program including establishing
- 10 the maximum forgivable loan and grant amounts, the terms of
- 11 forgivable loans, and income qualifications of eligible renters
- 12 in the eviction prevention program.
- 13 EFFECTIVE DATE. The bill takes effect upon enactment.